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October 17, 2016

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BY CERTIFIED MAIL

Curt Spalding, Regional Administrator EPA New England, Region 1, 5 Post Office Square - Suite 100 Boston, MA 02109-3912 Certified # 7014 3490 0000 7429 9098

Gina McCarthy, Administrator US EPA Headquarters Ariel Rios Building 1200 Pennsylvania Ave., N.W. Washington, DC 20460 Certified # 7014 3490 0000 7429 9111 Citizen Suit Coordinator
Environment and Natural Resources Division Law and Policy Section
P.O. Box 7415
Ben Franklin Station
Washington, DC 20044-7415
Certified # 7014 3490 0000 7429 9104

Re:

Clean Water Action v. Searles Auto Recycling Corporation

Case No. 1:16-cv-12067

Dear Sirs and Madam:

In accordance with Section 505(c)(3) of the Federal Clean Water Act, 33 U.S.C. § 1365 (c)(3), and 40 CFR 135.4, we are enclosing a conformed copy of a complaint filed by this office on behalf of Clean Water Action against Searles Auto Recycling Corporation on October 14, 2016.

Sincerely,

Nora J. Chorover

Enclosure

cc: Martin Suuberg, Commissioner

Massachusetts Department of Environmental Protection

One Winter Street Boston, MA 02108

Certified # 7014 3490 0000 7429 9081

11 Green Street Boston, MA 02130 617-477-3550 nchorover@choroverlaw.com

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Filed Electronically 10/14/16

Attorney for Plaintiff CLEAN WATER ACTION

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF MASSACHUSETTS

CLEAN WATER ACTION,

Plaintiff,

v.

SEARLES AUTO RECYCLING, CORP.,

Defendant.

Case No.

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND CIVIL PENALTIES

(Clean Water Act, 33 U.S.C. §§ 1251 to 1387)

CLEAN WATER ACTION ("CWA") by and through its counsel, hereby alleges:

INTRODUCTION

1. This is a civil suit brought under the citizen suit enforcement provisions of the Clean Water Act, 33 U.S.C. § 1251, et seq. (the "Clean Water Act" or "the Act"). Plaintiff seeks declaratory judgment, injunctive relief, and other relief the Court deems appropriate for Defendant's illegal discharges of polluted stormwater into nearby wetlands and waterways that are hydrologically connected to the Mill River. Searles Auto Recycling, Corp. ("Searles") operates an automobile salvage yard at 85 Easthampton Road, Northampton, Massachusetts (the "Facility"). As rain or snow melt comes into contact with the Facility, it picks up pollutants and flows to catch basins on Easthampton Road which lead to wetlands and waterways connected to the Mill River.

2. Activities that take place at industrial facilities, such as automobile salvage yards, are often exposed to the weather. As runoff from rain or snow melt comes into contact with these materials, it picks up pollutants and transports them to nearby storm sewer systems, rivers, lakes, or coastal waters. Stormwater pollution is a significant source of water quality problems for the nation's waters. The Massachusetts Department of Environmental Protection has determined that stormwater runoff represents the single largest source responsible for water quality impairments in the Commonwealth's rivers, lakes, ponds, and marine waters.

JURISDICTION AND VENUE

- 3. This Court has subject matter jurisdiction over the parties and the subject matter of this action pursuant to Section 505(a)(1)(A) of the Act, 33 U.S.C. § 1365(a)(1)(A), and 28 U.S.C. § 1331 (an action arising under the laws of the United States).
- 4. On April 22, 2016, Plaintiff provided notice of Defendant's violations of the Act, and of its intention to file suit against Defendant (the "Notice Letter"), to the Administrator of the United States Environmental Protection Agency ("EPA"); the Administrator of EPA Region 1; the Commissioner of the Massachusetts Department of Environmental Protection ("DEP"); and to Defendant, as required by the Act, 33 U.S.C. § 1365(b)(1)(A).
- 5. More than sixty days have passed since notice was served on Defendant and the state and Federal agencies. Neither EPA nor the Commonwealth of Massachusetts has commenced or is diligently prosecuting a court action to redress the violations alleged in this complaint. This action is not barred by any prior administrative penalty under Section 309(g) of the Act, 33 U.S.C. § 1319(g).
- 6. Venue is proper in the District Court of Massachusetts pursuant to Section 505(c)(1) of the Act, 33 U.S.C. § 1365(c)(1), because the source of the violations is located within this judicial district.

PARTIES

7. Plaintiff CLEAN WATER ACTION ("CWA") is a nationwide non-profit public benefit corporation organized under the laws of the District of Columbia, with its principle New England

office located in Boston, Massachusetts. CWA has approximately 50,000 members who live, recreate, and work in and around waters of the Commonwealth of Massachusetts, including the Mill River. CWA works to protect the nation's water resources. To further this goal, CWA actively seeks Federal and state agency implementation of the Act and other laws and, where necessary, directly initiates enforcement actions on behalf of itself and its members.

- 8. Members of CWA have a recreational, aesthetic and/or environmental interest in the Mill River. One or more of such members use and enjoy the Mill River for recreation, sightseeing, wildlife observation and/or other activities in the vicinity of and downstream of Defendant's discharges. These members use and enjoy the waters into which Defendant has caused, is causing, and will continue to cause, pollutants to be discharged. The interests of CWA's members have been, are being, and will continue to be adversely affected by Defendant's failure to comply with the Clean Water Act, as alleged herein. The relief sought herein will redress the harms to Plaintiff caused by Defendant's activities.
- 9. Continuing commission of the acts and omissions alleged herein will irreparably harm Plaintiff and the citizens of the Commonwealth of Massachusetts, for which harm they have no plain, speedy, or adequate remedy at law.
- 10. Defendant Searles is a Massachusetts corporation that operates an automobile salvage yard in Northampton, Massachusetts.

STATUTORY BACKGROUND

- 11. Pollutant Discharges without a Permit are Illegal. The Clean Water Act makes the discharge of pollution into waters of the United States unlawful unless the discharge is in compliance with certain statutory requirements, including the requirement that the discharge be permitted by the Federal Environmental Protection Agency ("EPA") under the National Pollutant Discharge Elimination System ("NPDES"). Sections 301(a), 402(a) and 402(p) of the Act. 33 U.S.C. §§ 1311(a), 1342(a), 1342(p).
- 12. <u>EPA Has Made Stormwater Discharges from Automobile Salvage Yards Subject to the Requirements of EPA's General Industrial Stormwater Permit</u>. In order to minimize polluted stormwater discharges from industrial facilities, EPA has issued a general industrial stormwater

permit ("Stormwater Permit"). EPA first issued the Stormwater Permit in 1995 and reissued the permit in 2000, 2008, and 2015. See 60 Fed. Reg. 50804 (Sept. 29, 1995); 65 Fed. Reg. 64746 (Oct. 30, 2000); 73 Fed. Reg. 56572 (Sept. 29, 2008); 80 Fed. Reg. 34403 (June 4, 2015). Automobile salvage yards are subject to the requirements of this Stormwater Permit. Stormwater Permit, Appendix D, pg. D-3.

- 13. <u>Automobile Salvage Yards Must Comply with the Requirements of the Stormwater Permit.</u>

 The Stormwater Permit requires these facilities to, among other things:
 - a. prepare a Stormwater Pollution Prevention Plan, Stormwater Permit, pg. 30;
 - b. submit to EPA an accurate "Notice of Intent" to be covered by the permit, Stormwater Permit, pg. 9;
 - c. ensure that stormwater discharges do not cause or have the reasonable potential to cause or contribute to a violation of water quality standards, Stormwater Permit, pg. 20;
 - d. ensure that pollutant control measures minimize pollutants in stormwater discharges,
 Stormwater Permit, pg. 14;
 - e. implement particular pollutant control measures applicable specifically to automobile salvage yards, Stormwater Permit, pgs. 123 (prior Permit pgs. 95-96);
 - f. monitor stormwater discharges at all Facility outfalls in each of the first four full quarters of permit coverage for compliance with benchmark limitations applicable specifically to automobile salvage yards, Stormwater Permit, pgs. 124 (prior Permit pg. 96);
 - g. report all monitoring results for all Facility outfalls to EPA by specified deadlines,
 Stormwater Permit, pgs. 48-49;
 - h. conduct corrective action after the average of four quarterly samples exceeds EPA benchmark value, Stormwater Permit, pgs. 27, 42;
 - i. conduct routine facility inspections at least quarterly (Stormwater Permit, pg. 22) and quarterly visual assessments (Stormwater Permit, pg. 24) to, among other things, sample and assess the quality of the Facility's stormwater discharges, ensure that stormwater control measures required by the Permit are functioning correctly and are

- adequate to minimize pollutant discharge (Stormwater Permit, pg. 14), and timely perform corrective actions when they are not, (Stormwater Permit, pgs. 22-26);
- j. timely prepare and submit to EPA annual reports that include findings from the facility inspections and visual assessments and the documentation of corrective actions,
 Stormwater Permit, pgs. 49-50; and
- k. comply with any additional state requirements, see Stormwater Permit, pgs. 170-171.
- Citizens May Bring an Action to Enforce these Requirements. Section 505(a)(1) and Section 505(f) of the Act provide for citizen enforcement actions against any "person," including individuals, corporations, or partnerships, for violations of NPDES permit requirements and for unpermitted discharges of pollutants. 33 U.S.C. §§ 1365(a)(1) and (f), § 1362(5). An action for injunctive relief under the Act is authorized by 33 U.S.C. § 1365(a). Violators of the Act are also subject to an assessment of civil penalties of up to \$37,500 per day, pursuant to Sections 309(d) and 505 of the Act, 33 U.S.C. §§ 1319(d), 1365 and 40 C.F.R. §§ 19.1 19.4.

STATEMENT OF FACTS

- 15. Defendant owns and operates an automobile salvage yard at 85 Easthampton Road, Northampton, Massachusetts (the "Facility").
- 16. Numerous activities at the Facility take place outside and are exposed to rainfall. These include, without limitation, vehicle dismantling, used parts storage, and outdoor vehicle and equipment storage, and vehicle and equipment maintenance.
- 17. During every rain event, rainwater flowing over areas of the Facility becomes contaminated with pollutants.
- 18. The Facility is upstream and across the street from conservation lands and wetlands managed by the Massachusetts Audubon Society.
- 19. Polluted stormwater from the Facility discharges to catch basins on Easthampton Road, which lead to wetlands and waterways connected to the Mill River.

CAUSE OF ACTION

Failure to Comply with a Permit for Industrial Stormwater Discharges Section 301(a) of the Act, 33 U.S.C. § 1311(a)

- 20. Plaintiff incorporates the allegations contained in the above paragraphs as though fully set forth herein. Regulated industrial discharges must comply with the Stormwater Permit, which includes, among other things, the requirements set forth in paragraph 13, above.
- 21. Defendant did not prepare its Stormwater Pollutant Prevention Plan nor submit to EPA its Notice of Intent to be covered by the Stormwater Permit until mid-June 2016, after it received Clean Water Action's Notice Letter.
- 22. Even after preparing its SWPPP and submitting its Notice of Intent, Searles has continued to violate the permit.
- 23. Searles' ongoing violations include but are not limited to violations of the permit requirement to implement adequate control measures. Stormwater Permit, pg. 14.
- 24. Defendant continues to discharge excessive levels of pollutants from its Facility into catch basins on Easthampton Road.
- 25. Each and every day on which Searles has failed to comply with the Stormwater Permit's requirement to implement adequate control measures is a separate and distinct violation of Section 301(a) of the Clean Water Act, 33 U.S.C. § 1311(a), and Section 402 of the Act, 33 U.S.C. § 1342.

RELIEF REQUESTED

Wherefore, Plaintiff respectfully requests that this Court grant the following relief:

- 1. Declare Defendant to have violated and to be in violation of the Act as alleged herein;
- 2. Enjoin Defendant from discharging contaminated stormwater from the Facility;
- 3. Require Defendant to implement the requirements of the Stormwater Permit;
- 4. Order Defendant to pay civil penalties of up to \$37,500 per day of violation, pursuant to Sections 309(d) and 505(a) of the Act, 33 U.S.C. §§ 1319(d), 1365(a) and 74 Fed. Reg. 626, 627 (2009);
- 5. Order Defendant to take appropriate actions to restore the quality of navigable waters impaired by its activities;

- 6. Award Plaintiff's costs (including reasonable investigative, attorney, witness, and consultant fees) as authorized by the Act, 33 U.S.C. § 1365(d); and
- 7. Award any such other and further relief as this Court may deem appropriate.

Dated: October 14, 2016

Respectfully submitted,

/s/Nora J. Chorover

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Attorney for Plaintiff CLEAN WATER ACTION

CLEAN WATER ACTION'S CORPORATE DISCLOSURE STATEMENT

Pursuant to Rule 7.1 of the Federal Rules of Civil Procedure and Massachusetts District Court Local Rule 7.3, Plaintiff Clean Water Action states that it does not have a parent corporation and no publicly held company owns 10% or more of its stock.

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